31 October 2015

Prime Minister Prime Minister's Office 10 Downing Street London SW1A 2AA

Dear Prime Minister

We, the undersigned, urge you to reconsider the impact of recent and planned changes in the funding of Further Education, including Sixth Form, colleges in the run-up to the Comprehensive Spending Review in November 2015. We believe that the sector is vital to the Government's economic strategy but unless the issues outlined below are understood and addressed, opportunities for many young people, adults and the nation's productivity will be significantly damaged, perhaps permanently.

The Further Education college sector delivers well over half the education and training of young people aged 16 to 18, and over half of all construction, engineering and manufacturing apprenticeships. It delivers training to 35 percent of all large employers in the country (compared to 32 percent for universities). In total we educate and train nearly three million people each year, with provision geared to improving employability, social cohesion, productivity and economic growth.

Colleges are repeatedly told by successive ministers and senior industry leaders that they are key to delivering the national skills agenda and indeed the wider government agenda. However, it is our view that our ability to support this agenda is seriously under threat given the recent and proposed funding changes. The National Audit Office study into the sector expressed concern about its financial health, and the Education Secretary has also said the sector is financially "fragile". Professor Alison Wolf, in her most recent research paper, commented that the sector was heading for the precipice in financial terms.

We are now in a situation where the college sector as a whole was in deficit in 2013-14 and likely to be more seriously in deficit in 2014-15 when the accounts are published. Increasing numbers of colleges face financial difficulties, with the number of colleges deemed financially inadequate rising exponentially. The FE Commissioner recently suggested that up to 200 colleges (over 55 percent) would be in difficulty by the end of next year. The college sector has not been afforded the protection offered to schools over the last six years and Universities have been able to charge fees up to £9000. This parlous financial state has been caused by the impact of an accumulation of funding changes that have uniquely hit colleges. There are five main factors:

1. Repeated year on year cuts to adult funding, now estimated to be around 40 percent in total, resulting in a very significant fall in the number of adults being able to access high quality employment-related training. Some of these funding cuts have been targeted at basic English courses that traditionally attract students for whom English is not their first language. This seems in direct contradiction to your understandable emphasis on preventing extremism and radicalisation. Colleges are major public assets with high fixed costs. Sudden large cuts in adult funding cannot be immediately mitigated in full, which means college costs cannot therefore be reduced by the full amount of the funding reduction. This has been a major factor in weakening college financial health, because we already operate on tiny financial margins.

- 2. Significant reduction of the rate of funding (17.5 percent) for students in colleges aged 18 (to £3,300) when universities are able to draw down up to £9000 for students of a similar age. While this reduction applies also to schools, the college sector is more deeply affected because we traditionally have many students who come to us with poor GCSE results and take longer to progress to advanced level qualifications. In addition, these students are taught alongside 16 and 17 year olds, so colleges cannot reduce costs to compensate for the funding reduction. The reduction simply flows to a college bottom line.
- 3. Late and unexpectedly large reductions in annual funding allocations which make it increasingly difficult to plan ahead with any certainty. Significant funding cuts for the 2015-16 academic year were announced in March 2015 with a further round of cuts announced in July. The cuts applied immediately from August 1st 2015. The uncertainty this creates means colleges cannot invest in their staff, effectively plan their curriculum, and meet the needs of the local economy and communities which they serve. It has become almost impossible to plan ahead and work meaningfully with other agencies and partners who rely on us to deliver their education, training and skills requirements.
- 4. We recognise that it is government policy to increase the number of new Academies, Free Schools and University Technical Colleges, many offering post-16 provision in competition with other schools and colleges. We have always welcomed competition and operated within the competitive marketplace, but many of the new institutions have low numbers and so can initially receive very high levels of funding per student making that competition unfair and destabilising. We are concerned that the post 16 area reviews recently announced by the government do not include such institutions, nor schools with sixth forms for that matter, and we believe this means we will be asked to compete in a deeply unfair environment.
- 5. The major requirement now placed on the sector to address the poor performance of young people in English and maths. Large numbers of young people leave secondary school after five or six years without achieving a good GCSE grade (C or better), and colleges are expected to achieve an improvement within a year and without additional funding. We agree that this is a national priority but to deliver this within a reducing funding envelope is a major additional financial pressure, not least because we need to adjust our staffing to bring in sufficient specialist teachers. For example a typical college might now have to teach GCSE Maths to 1,000 young people each year, perhaps a 10-fold increase.

Notwithstanding the above it should also be noted that the funding rates per student in real terms have not been maintained, our costs as an employer in respect of national insurance and pension contributions have increased, and there have been significant year on year workforce reductions as colleges seek to balance their books - which brings additional large one-off restructuring charges.

Whilst the sector is more vulnerable now than at any time since incorporation in 1992 the purpose of this letter is not to challenge government policy. Colleges have demonstrated their ability to deliver on various government agendas over the last two decades and have a proven track record of adaptability, flexibility and resilience. Its purpose is simply to demonstrate that the unique combination of funding decisions and planning cycle changes is not sustainable and that major policy initiatives around maths & English need extra resources.

Given our historically low operating margins and the fixed costs that come from being local public assets, further major funding reductions will jeopardise the ability of the sector to deliver its core services, whatever the size of individual colleges.

In summary, the FE college sector has been uniquely affected by recent funding decisions. There is a real fear that further funding cuts in the next CSR round will indeed tip us "over the precipice". Moreover, there is an even greater fear that this could happen by accident or a lack of detailed understanding of the impact of recent decisions. The CSR offers an opportunity to ensure colleges can help government deliver what it aims to achieve.

In the light of the above we ask five things:

- 1. No further reduction in the quantum of adult funding given the needs of the low skilled and vulnerable adults in our communities and the importance of integrating such students into our society such that they make a meaningful economic contribution.
- 2. Recognition that many young people do not achieve good GCSE grades at 16 years of age and some need longer to reach their potential. We need consistent and equitable funding for all 16-18 year olds who attend colleges. Ideally, the funding should be the same as that given to 14-16 year olds and there should certainly be no further cut in 16-18 funding. Any changes in funding should be at 19+, not at 18.
- 3. More certainty and predictability of funding over a reasonable period of time, ideally three years. This will enable planning and investment to occur with certainty and confidence, and provide time for colleges to adjust their fixed costs.
- 4. Re-examination of the current thinking relating to post 16 provision and for the recently announced Area Reviews to include all current and proposed post 16 providers and not simply colleges.
- Recognition that effective delivery of the maths and English agenda requires new and adequate resources, sufficient funding and long-term support to help recruit qualified specialist staff, given that colleges are now the largest providers of maths and English in their locality.

Colleges have a vital role in helping your government achieve its ambitions with regard to social cohesion, social mobility and economic success. We are unique and responsive institutions that share these same ambitions and care deeply about our communities. We hope this letter clearly explains our fears and frustrations that we cannot do this as effectively as we would like and hope you will consider our concerns and our proposals which we believe will better deliver your Government's agenda.

Thank you.

Yours sincerely

College	Chair of Corporation
Abingdon and Witney College	Stephen Dexter
Accrington and Rossendale College	Brian Stephenson,
Activate Learning	Graham Blackburn
Askham Bryan College	Anthony Alton
Aylesbury College	Janice Trebble
Barnfield College	Robin Somerville
Barnsley College	Josie Thirkell
Basingstoke College of Technology	Lynne George
Bedford College	Kevin Bromboszcz.

Bexley College

Birmingham Met College Bishop Auckland College

Bournemouth and Poole College

Bournville College

Bracknell & Wokingham College.

Bradford College

Bristol College Burnley College

Burton and South Derbyshire College

Buxton and Leek College

Calderdale College

Central Bedfordshire College

Central Sussex College Chesterfield College Chichester College

Cirencester Sixth Form College

City College Plymouth

City College Southampton

College of North West London Cornwall College

Craven College **Darlington College**

Dearne Valley College **Derby College**

Dudley College East Durham College

East Kent College

East Riding College **Epping Forest College** Fareham College **Grantham College** Great Yarmouth College

Grimsby College

Hackney Community College

Harrow College

Hartlepool FE College

Hartlepool Sixth Form College

Havering College

Havering Sixth Form College Henley College, Coventry Hertford and Ludlow College Hertford Regional College Highbury College Portsmouth

Hopwood Hall College John Ruskin College

Leeni Lear

Steve Hollis Pamela Petty.

James Hampton.

Ian Richards Mr Robin Cox

Richard Wightman

Jo Matthews **David Meakin**

Mr Everton Burke

Olivia Dean

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Prof James C Crabbe JP

Chris Maidment Frank Smith

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Mrs Beverley Aitken

Simon Wright Ken Clarke Mr Russell Kew Mos Kalbassi Rob Evans

David Butler.

Jonathan Lovelle. Tom Mautner, JP.

Nick Davies

Prof. Aidan Mullan Jonathan Brash

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Kidderminster College Kirklees College Knowsley College Lambeth College

Lancaster and Morecombe College

Leeds City College Leeds College of Building Leeds College of Music

Leicester College

Lewisham Southwark College

Manchester College
Mid Cheshire College
Mid Kent College
Middlesbrough College

Milton Keynes College

Moulton College

Nelson and Colne College

NESCOT College New College Stamford New College Swindon

Newcastle College Newcastle under Lyme College

Newham College Newton Rigg College North Lindsey College North West Kent College

Northampton College

Northern College Oldham College

Petroc College Priestley College, Warrington

Richmond Adult Community College Richmond upon Thames College

Rotherham College of Arts and Technology

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